FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

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# INDEPENDENT AUDITORS' REPORT



To the Board of Directors of CENTRAL COUNTY FIRE AND RESCUE

# Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the remaining fund information of Central County Fire and Rescue, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the remaining fund of Central County Fire and Rescue, as of December 31, 2014, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedule of funding progress on pages 3 through 7 and 27 through 29 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

June 18, 2015

# CENTRAL COUNTY FIRE AND RESCUE MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2014

The discussion and analysis of Central County Fire and Rescue's financial performance provides an overview and analysis of the District's financial activities for the fiscal year ended December 31, 2014. It should be read in conjunction with the accompanying basic financial statements.

#### FINANCIAL HIGHLIGHTS

- In the government-wide financial statements, the District's assets and deferred outflows exceed its liabilities at December 31, 2014 by \$20,430,467. Of this amount \$14,917,411 (unrestricted net position) may be used to meet the District's ongoing obligations to citizens and creditors.
- District operations increased net position by \$284,725.
- At December 31, 2014, unassigned fund balance for the General Fund was \$12,533,453, which equals 100.0% of the General Fund expenditures for the 2014 fiscal year.
- Wages, payroll taxes and employee benefits comprise 87% of General Fund expenditures.

### REPORT LAYOUT

This report consists of Management's Discussion and Analysis (MD&A), government-wide statements, fund financial statement, notes to the financial statements, and supplementary information. The first several statements are highly condensed and present a government-wide view of the District's finances. Within this view, all District operations are categorized and reported as either governmental or business-type activities. Governmental activities include fire protections services, capital outlays and debt service payments. The District currently does not have any business-type activities. These government-wide statements are designed to be more corporate-like in that all activities are consolidated into a total for the District.

### **Basic Financial Statements**

- The Statement of Net Position focuses on resources available for future operation. In simple terms, this
  statement presents a snap-shot view of the assets the District owns, the liabilities it owes and the net
  difference. The net difference is further separated into amounts restricted for specific purposes and
  unrestricted amounts. Governmental activities reflect capital assets and long-term liabilities and are
  prepared on the accrual basis of accounting.
- The Statement of Activities focuses gross and net costs of District programs and the extent to which such
  programs rely upon general tax and other revenues. This statement summarizes and simplifies the user's
  analysis to determine the extent to which programs are self-supporting and/or subsidized by general
  revenues.
- Fund financial statements focus separately on major governmental funds. Governmental fund statements
  follow the more traditional presentation of financial statements. The District's major governmental funds
  are presented in their own column and the remaining funds are combined into a column title "Other Nonmajor Funds". Budgetary comparisons for the General Fund and any major special revenue funds are
  presented as required supplementary information. A budgetary comparison is presented for the General
  Fund.
- Fiduciary funds are used to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, or other governmental units and/or other funds. The District's Fiduciary Fund is not reflected in the government-wide financial statements because the resources of this fund are not available to support the District's own programs. The District's fiduciary fund is the Employee Benefit Trust Fund.
- The notes to the financial statements provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the District's financial condition.

The MD&A is intended to explain the significant changes in financial position and differences in operation between the current and prior years.

### THE DISTRICT AS A WHOLE

# Government-wide Financial Analysis

The District's net position was \$20,430,467 as of December 31, 2014. This analysis focuses on the net position (Table 1) and changes in general revenues (Table 2) and significant expenses of the District's governmental activities.

The District's net position consists of its investment in capital assets (e.g., land, buildings and improvements, equipment, and vehicles); less any related debt used to acquire those assets that is still outstanding, restricted and unrestricted balances. The District uses capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Table 1

	,	2014	22	2013	.=	Increase (Decrease)
Current and other assets Capital assets Total assets	\$	20,406,286 10,019,182 30,425,468	\$	21,310,307 9,803,280 31,113,587	\$	(904,021) 215,902 (688,119)
Deferred outflow of resources		153,709	,	179,326	9	(25,617)
Current and other liabilities Long-term liabilities Total liabilities		404,581 9,744,129 10,148,710		746,509 10,400,662 11,147,171		(341,928) (656,533) (998,461)
Net position: Net investment in capital assets Restricted Unrestricted Total net position	\$	3,201,916 2,311,140 14,917,411 20,430,467	\$	2,409,611 2,238,708 15,497,423 20,145,742	\$	792,305 72,432 (580,012) 284,725

Excess cash in the District's Debt Service Fund was used to retire \$515,000 in outstanding bonds early. Revenues exceeded expenditures in 2014 because of donation of radios totaling \$564,326 resulting in an increase of \$284,725 to the District's net position. The key elements of this increase are as follows:

Table 2

	) <del>-</del>	2014	÷.	2013	i <del>c</del>	Increase (Decrease)
Revenues: Program revenues: Charges for service Capital grants and contributions	\$	122,750 565,526	\$	89,219 26,437	\$	33,531 539,089
General revenues: Taxes Interest income Miscellaneous Total revenues		13,962,191 51,650 109,419 14,811,536		13,682,300 12,522 57,716 13,868,194	j.	279,891 39,128 51,703 943,342
Expenses: Public safety Interest and fiscal charges Total expenses	,	14,262,667 264,144 14,526,811	,	12,747,925 293,716 13,041,641	,	1,514,742 (29,572) 1,485,170
Increase in net position Net position, beginning of year Net position, end of year	\$	284,725 20,145,742 20,430,467	\$ [	826,553 19,319,189 20,145,742	\$	(541,828) 826,553 284,725

Total revenue increased by \$943,342. The increase was due to the District receiving \$564,326 of radios from St. Charles County and an increase in the debt service tax rate.

Expenses increased by \$1,485,170 from last year. In 2014 personnel costs increased \$1,140,353 on a government-wide basis.

#### **Governmental Funds**

Miscellaneous

The following table presents the amount of revenues from various sources on the modified accrual basis of accounting.

Table 3

Percentage Increase 2013 (Decrease) Change 2014 **Governmental Funds:** 13,593,998 \$ 517,181 3.8 % 14,111,179 Taxes 37.6 89,219 33,531 122,750 **Permits** 39,128 312.5 12,522 51,650 Investment income

20,399

14,504

71.1

34,903

revenues. Tax revenue increased because the debt service tax rate increased from \$0.075 to \$0.086 per \$100 of assessed value and the timing of tax receipts.

Governmental Funds expenditures exceeded revenues by \$507,936 for the year ended 2014. This is a result of timing differences between the receipt of bond proceeds in prior years and the occurrence of capital outlay expenditures in the current year.

### CAPITAL ASSET AND DEBT ADMINISTRATION

### **Capital Assets**

At the end of the fiscal year 2014, the District had \$17,104,511 invested in a broad range of capital assets, including land, buildings, equipment and vehicles. (See Table 4 below.) Net capital assets increased (including additions and deductions) \$215,902 or 2.2% over the prior fiscal year.

		Table 4				
						Increase
		2014		2013	ñ	(Decrease)
Land	\$	1,535,627	\$	1,535,627	\$	-
Construction in progress				2,148,127		(2,148,127)
Buildings		7,891,441		5,652,815		2,238,626
Building improvements		2,105,992		1,961,246		144,746
Fire fighting equipment		958,014		560,795		397,219
Office equipment		239,914		246,343		(6,429)
Vehicles		4,373,523		4,364,689		8,834
Total		17,104,511		16,469,642		634,869
Less: accumulated depreciation		(7,085,329)		(6,666,362)		(418,967)
Net Capital Assets	\$ _	10,019,182	\$_	9,803,280	\$_	215,902

The most significant portion of capital assets is buildings and vehicles. Buildings account for 46% and vehicles account for 26% of total capital assets. More detailed information on the District's capital assets is presented in the notes to the financial statements.

#### DEBT

At year-end, the District had \$6,825,000 in outstanding debt compared to \$7,960,000 at the end of the prior fiscal year, a decrease of 14%.

	Table	e 5				Increase
	_	2014	_	2013	-	(Decrease)
General Obligation Bonds Certificates of Participation	\$	4,845,000 1,980,000	\$	5,900,000 2,060,000	\$	(1,055,000) (80,000)

The District made principal payments totaling \$1,135,000. More detailed information on the District's long-term liabilities is presented in the notes to the financial statements.

#### THE DISTRICT'S FUNDS

At the close of the District's fiscal year on December 31, 2014, the governmental funds of the District reported a combined fund balance of \$18,898,186. This ending balance includes a decrease in fund balance of \$432,220 in the District's governmental funds.

### General Fund Budgetary Highlights

The District prepares its budget on a cash basis. For 2014, actual revenues on a budgetary basis were \$11,926,025 compared to the budget amount of \$11,933,225. Budgeted revenues were increased to account for the timing of surtax payments. For 2014, actual expenditures on a budgetary basis were \$12,815,350 compared to the budget amount of \$12,908,957.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The assessed valuation of the District increased by \$17.4 million in 2014 from the previous year. The increase in assessed value of the District will result in an approximate increase of \$130,000 of new General Fund revenues on a yearly basis. This reflects a reversal of three straight devaluation of the District since 2009. Information from the St. Charles County Assessor's office indicates that the District will continue to increase in value for the coming year and not experience devaluation in 2015. This would result in additional revenue for the District in the coming years.

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives.

If you have questions about this report or need additional financial information, contact:

Russ Mason, Fire Chief Central County Fire and Rescue #1 Timberbrook Drive St. Peter, MO 63376

# STATEMENT OF NET POSITION DECEMBER 31, 2014

	Governmental Activities	_
Cash and investments Property taxes receivable Other receivable Prepaid items Restricted assets: Cash and investments Capital assets - net: Nondepreciable Depreciable	\$ 6,421,160 13,814,374 14,255 135,199 21,298 1,535,627 8,483,555	1 5 9 3 7 5
TOTAL ASSETS	30,425,468	8
DEFERRED OUTFLOW OF RESOURCES  Deferred charges on defeasance of debt	153,709	9_
Accounts payable Accrued wages Accrued interest payable Other liabilities Deposits payable Noncurrent liabilities: Due in one year Due in more than one year TOTAL LIABILITIES	136,70 150,79 71,52 38,96 6,60 940,90 8,803,22 10,148,71	4 1 2 0 9

3 201 916

NET POSITION

# STATEMENT OFACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2014

		Program	Revenue	Net (Expense) Revenue and Change in Net Position
Functions/Programs	Expenses	Charges for Service	Capital Grants and Contributions	Governmental Activities
Governmental Activities Public safety Interest and fiscal charges TOTAL GOVERNMENTAL	\$ 14,262,667 264,144	\$ 122,750 	565,526	\$ (13,574,391) (264,144)
ACTIVITIES	\$ 14,526,811	\$ 122,750	\$ 565,526	(13,838,535)
	General Revenue: Taxes Investment income Gain on sale of fixe	d assets		13,962,191 51,650 1,750
	Miscellaneous TOTAL GEN	ERAL REVENU	JES	107,669 14,123,260
	CHANGE IN NET	POSITION		284,725
	NET POSITION - I		YEAR	20,145,742
	NET POSITION - I	END OF YEAR		\$ 20,430,467

# BALANCE SHEET - GOVERNMENTAL FUNDS DECEMBER 31, 2014

	General Fund	P	Capital rojects Fund	Debt Service Fund		onmajor nsion Tax Fund		Total
ASSETS Cash and investments Property taxes receivable	6,098,296 11,769,342	\$	-	\$ 155,610 1,325,341	\$	167,254 719,691	\$	6,421,160 13,814,374
Other receivable Prepaid items	14,255 135,199		- - 21,298	-		-		14,255 135,199 21,298
Restricted cash TOTAL ASSETS	\$18,017,092	\$	21,298	\$ 1,480,951	\$	886,945	\$	20,406,286
LIABILITIES	74,845	\$	5,103	\$ -	\$	56,756	\$	136,704
Account payable	150,794	Ф	5,105	Ψ _	Ψ	-	•	150,794
Accrued wages	38,962		_	_		_		38,962
Accrued and withheld items	6,600		-	-		-		6,600
Deposits payable TOTAL LIABILITIES	271,201		5,103	-		56,756		333,060
DEFERRED INFLOWS								
OF RESOURCES	1 001 002			112,732		61,216		1,175,040
Unavailable revenue-property taxes	1,001,092	-		112,732	-	01,210	v. <del></del>	1,175,040
FUND BALANCES	105 100							135,199
Nonspendable - prepaid items Restricted for:	135,199		-			<i>≅</i> 1		
Capital projects	) <del>-</del>		16,195	-		-		16,195
Debt service	2=		11=	1,368,219		-		1,368,219
Pension	:=		-	-		768,973		768,973
Assigned:								1 (00 022
Compensated absences	1,688,932		-			-		1,688,932
Other post employment benefit	387,215		#**	-		1		387,215
Building/equipment	2,000,000		-3	-				2,000,000
Unassigned	12,533,453		-	1 2(0 210	-	769 072	_	12,533,453 18,898,186
TOTAL FUND BALANCES	16,744,799		16,195	1,368,219		768,973	_	10,090,100
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES,	)							
AND FUND BALANCES	\$18,017,092	\$	21,298	\$ 1,480,951		886,945	\$	20,406,286

# RECONCILIATION OF THE STATEMENT OF NET POSITION OF GOVERNMENTAL FUNDS TO THE BALANCE SHEET DECEMBER 31, 2014

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balance per balance sheet	\$ 18,898,186
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	10,019,182
Receivables not collected in the current period are not available to pay current expenditures and, therefore, are deferred inflows in the funds.	1,175,040
Deferred amounts from defeasance of debt are expensed in the governmental funds, but are capitalized in the statement of net position.	153,709
Interest payable recorded in the statement of net position does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds.	(71,521)
Long-term liabilities, including bonds payable, certificates of participation, compensated absences and net OPEB obligations are not due and payable in the current period and therefore, are not reported in the funds.	(9,744,129)
Net position of governmental activities	\$ 20,430,467

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

_	General Fund	Capital Projects Fund	Debt Service Fund	Nonmajor Pension Tax Fund	Total
REVENUES	0 10 004 761	¢.	e 1 229 052	\$ 737,466	\$ 14,111,179
Taxes	\$ 12,034,761	\$ -	\$ 1,338,952	\$ 737,400	122,750
Permits	122,750	270	1 100	453	51,650
Investment income	49,818	270	1,109	433	34,903
Miscellaneous	34,903		1,340,061	737,919	14,320,482
TOTAL REVENUES	12,242,232	270	1,340,001	737,919	14,320,462
EXPENDITURES					5
Public safety:					
Wages	7,882,013	<u>~</u> 11	-	:	7,882,013
Payroll taxes	601,268	-	-	35	601,268
Employee benefits	2,506,603	-	. <del></del> ?	3 <del>77</del>	2,506,603
Occupancy	335,909	-	·=3	2.	335,909
Vehicle	265,317	-	-	1) <del></del>	265,317
Firefighting	101,512			1. <del>11</del>	101,512
Office	31,894	_	-	:=	31,894
Management information system	31,227	-	-	-	31,227
Outside services	267,339	=	A.F.	<del>=</del>	267,339
Professional development	52,456	-		-	52,456
Community services	114,302	-	120 120 120 120 120 120 120 120 120 120	-	114,302
Pension plan	•		=	712,535	712,535
Capital outlay	256,759	248,764		<del>a</del> s	505,523
Debt service:			4 004 050		1 400 500
Principal, interest and fiscal charges	135,550		1,284,970		1,420,520
TOTAL EXPENDITURES	12,582,149	248,764	1,284,970	712,535	14,828,418
EXCESS OF REVENUES OVER					
(UNDER) EXPENDITURES	(339,917)	(248,494)	55,091	25,384	(507,936)
OTHER EINANGING COURCES (ICES)					
OTHER FINANCING SOURCES (USES)	1,750	_	21	_	1,750
Sales of capital assets	73,966	-	<b>-</b> v	-	73,966
Insurance proceeds TOTAL OTHER FINANCING SOURCES	75,716	0	-		75,716
TOTAL OTHER FINANCING SOURCES	75,710		M		
CHANGE IN FUND BALANCES	(264,201)	(248,494)	55,091	25,384	(432,220)
FUND BALANCES -				m. 10 = 10 C	10 222 126
BEGINNING OF YEAR	17,009,000	264,689	1,313,128	743,589	19,330,406
FUND BALANCES -					
END OF YEAR	\$ 16,744,799	\$ 16,195	\$ 1,368,219	\$ 768,973	\$ 18,898,186

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2014

Amounts reported for governmental activities in the statement of revenues, expenses and changes in net position are different because:

Cl	\$	(432,220)
Change in fund balance-total governmental funds		()
The acquisition of capital assets requires the use of current financial resources, but has no effect on net position.		270,114
Capital assets contributed to the City are recorded at their fair value in the statement of activities, but are not reported in the fund statements.		564,326
The cost of capital assets is allocated over their estimated useful lives and are reported as depreciation expense in the statement of activities.		(618,538)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		1,135,000
Revenues that do not provide current financial resources are not included in the fund financial statements.		(148,988)
Bond premiums are reported in the statement of net position and amortized over the lives of the bonds.		27,878
Deferred charges from bond refundings are reported in the statement of net position and amortized over the lives of the bonds.		(25,617)
Some expenses do not require the use of current financial resources and, therefore, are not reported as an expenditure in governmental funds.  Compensated absenses  Net OPEB obligation		(458,481) (47,864)
Interest payable does not require the use of current financial resources and, therefore, is not reported as an expenditure in governmental funds.	::	19,115
Change in net position of governmental activities	_\$	284,725
C		

# STATEMENT OF FIDUCIARY NET POSITION DECEMBER 31, 2014

	· ·	Employee Benefit Trust Fund				
ASSETS Cash and investments	\$	297,713				
NET POSITION  Restricted for post employment benefits	_\$	297,713_				

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION DECEMBER 31, 2014

]	Employee Benefi Trust Fund		
ADDITIONS Employer contributions	\$	_	
Net decrease in fair value of investments		10,157 10,157	
TOTAL ADDITIONS		10,137	
DEDUCTIONS		2,954	
Administrative fees			
INCREASE IN NET POSITION		7,203	
NET POSITION - BEGINNING OF YEAR		290,510	
NET POSITION - END OF YEAR	\$	297,713	

The accompanying notes are an integral part of these financial statements.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2014

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Central County Fire and Rescue was formed for the purpose of providing fire protection and rescue services to the citizens of the District, which generally encompasses the City of St. Peters, Missouri and a portion of unincorporated St. Charles County.

### A. REPORTING ENTITY

The District applies the criteria set forth in GASB Statement No. 61; *The Financial Reporting Entity* (GASB 61), to determine which governmental organizations should be included in the reporting entity. The inclusion or exclusion of component units is based on the elected officials' accountability to their constituents. The financial reporting entity follows the same accountability. In addition, the financial statements of the reporting entity should allow the user to distinguish between the primary government (including its blended component units, which are, in substance, part of the primary government) and discretely presented component units. Criteria for inclusion of an entity into the primary governmental unit (in blended or discrete presentation) includes, but is not limited to, legal standing, fiscal dependency, imposition of will and the primary recipient of services. The District presently has no component units included within its reporting entity.

### B. BASIC FINANCIAL STATEMENTS

Basic financial statements consist of the following:

- Government-wide financial statements
- · Fund financial statements, and
- Notes to the basic financial statements

The government-wide financial statements consist of the statement of net position and the statement of activities and report information on all activities of the primary government and its component units. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. All internal balances in the statement of net position have been eliminated, unless their elimination would distort the true cost of delivering services.

The statement of activities demonstrates the degree to which expenses of a given function are offset by program revenues. Program revenue includes: charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity and grants and contributions. Taxes and other items not properly included among program revenues are reported instead as general revenues.

# B. BASIC FINANCIAL STATEMENTS - continued

Separate fund based financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements. The major governmental funds are the General Fund, Capital Projects Fund, and the Debt Service Fund. GASB No. 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category for the governmental and enterprise combined) for the determination of major funds.

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned or, for property tax revenues, in the period for which levied. Expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental funds financial statements are reported using the current financial resources measurement focus and the modified-accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District in general considers revenues available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due.

For the governmental funds financial statements, the District considers all revenues susceptible to accrual and recognizes revenue if the accrual criteria are met. Specifically, property taxes, charges for services, and other miscellaneous revenue are considered to be susceptible to accrual and have been recognized as revenue in the current fiscal period.

The accounts of the District are organized on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions.

The District reports the following major governmental funds:

The General Fund - The District's primary operating fund, which accounts for all the financial resources and the legally authorized activities of the District except those required to be accounted for in other specialized funds.

Capital Projects Fund - The District uses this fund to account for bond proceeds designated for capital projects.

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION - continued

**Debt Service Fund** - The District uses this fund to account for revenues collected for the repayment of long-term debt.

Additionally, the District reports the following fund types:

**Fiduciary Fund** - The District uses this fund to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations and other governments. The Employee Benefit Trust Fund accounts for the assets of the District's retiree health insurance plan held in a Section 115 Trust.

### D. CAPITAL ASSETS

Capital assets, which include land, buildings and improvements, equipment, and vehicles, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial individual cost of \$5,000 or more and an estimated useful life in excess of one year. Donated capital assets are recorded at estimated fair market value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives is not capitalized.

Capital assets of the District are depreciated using a straight-line method over the following estimated useful lives:

Major Group	Life
Buildings and improvements	15 - 40 years
Fire fighting equipment	5 - 10 years
Office equipment	5 - 7 years
Vehicles	6 - 15 years

### E. ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires the District to make estimates and assumptions that affect the reported amounts of assets and liabilities at fiscal year-end and revenues and expenditures during the reporting period. Actual results could vary from the estimates that management uses.

# F. INTERFUND TRANSACTIONS

Transactions that constitute reimbursements to a fund for expenditures initially made from it that are applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other interfund transactions are reported as transfers.

# G. COMPENSATED ABSENCES

The District has formal personnel policies for vacation and sick pay. District employees are allowed to carry forward a limited number of vacation days past year- end. In the event of termination, an employee is paid for accumulated vacation days. At December 31, 2014, employees had accrued vacation of \$129,384 and accumulated sick leave of \$2,165,249. Employees are paid for accumulated sick leave upon termination of employment up to 1,584 hours. A liability for accrued vacation and sick leave has been recorded in the government-wide financial statements.

# H. LONG-TERM LIABILITIES

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the statement of position. Initial-issue bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the unamortized portion of applicable premium or discount. Bond issuance costs, including underwriters' discount, are expensed as incurred. Amortization of bond premiums or discounts is included in interest expense.

# I. NET POSITION AND FUND EQUITY

In government-wide financial statements net position is reported in three categories: net investment in capital assets; restricted net position; and unrestricted net position. Net investment in capital assets, represents capital assets less accumulated depreciation less outstanding principal on related debt. Net investment in capital assets does not include the unspent proceeds of capital debt. Restricted net position represents amounts restricted by parties outside of the District (such as creditors, grantors, contributors, laws and regulations of other governments). All other net position is considered unrestricted.

When both restricted and unrestricted sources are available for use, it is the District's policy to use restricted first, then unrestricted resources as they are needed. The government-wide statement of net position reports \$2,311,140 of restricted assets, which is restricted by enabling legislation.

Fund Balance Classification - The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

### I. NET ASSETS AND FUND EQUITY - continued

**Nonspendable** - Resources which cannot be spent because they are either a) not in spendable form or; b) legally or contractually required to be maintained intact.

**Restricted** - Resources with constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

**Committed** - Resources which are subject to limitations the government imposes upon itself at its highest level of decision making (resolution), and that remain binding unless removed in the same manner.

**Assigned** - Resources neither restricted nor committed for which a government has a stated intended use as established by the Board of Directors or an official to which the Board of Directors has delegated the authority to assign amounts for specific purposes.

**Unassigned** - Resources which cannot be properly classified in one of the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. Unassigned balances also include negative balances in the governmental funds reporting resources restricted for specific programs.

The District would typically use restricted fund balances first, followed by committed resources and assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first.

#### J. INVESTMENTS

The District is authorized to invest funds not immediately needed for the purposes to which the funds are applicable, in obligations of the United States Treasury, United States Government Agencies, and Repurchase Agreements, Certificates of Deposit, Banker's Acceptance and Commercial Paper. Investments are carried at fair value.

Pension Trust Fund investments may invest in obligations of the U.S. Treasury, U.S. Agencies, common and preferred stock and other securities approved by applicable sections of the Missouri Revised Statues and Missouri Constitution.

### 2. BUDGETS AND BUDGETARY ACCOUNTING

The District adopts an annual operating budget on a cash basis for all governmental funds. The legal level of control is at the fund level.

### 3. CASH AND INVESTMENTS

The District's bank deposits are required by state law to be secured by the deposit of certain securities with the District or trustee institution. The value of the securities must amount to the total of the District's cash not insured by the Federal Deposit Insurance Corporation. As of December 31, 2014, the carrying amount of the District's bank deposits totaled \$6,442,458 with bank balances of \$6,703,784. The total bank balance was covered by federal depository insurance or collateralized by securities held by the pledging financial institution in the District's name. The District also has \$32 in cash and cash equivalents held by the Employee Benefit Trust Fund.

### Investment Credit and Interest Rate Risk

The District does not have a formal policy addressing credit risk, the risk of loss due to the failure of the security issuer.

The District has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District's investments subject to credit and interest rate risk disclosures as of December 31, 2014 include:

Investment	 Amount	S & P Rating	Average Maturity
Fixed Income Mutual Fund	\$ 108,166	N/A	3 years
Fixed Income Mutual Fund	189,514	N/A	7 years

### 4. PROPERTY TAX

The District's property tax is levied each year on the assessed value listed as of the prior January 1 for all real and personal property located in the District. Taxes are levied on September 1 and payable by December 31. A lien is placed on the property on January 1 and is then subject to interest and penalties. The assessed value at January 1, 2014, upon which the 2014 levy was based on an assessed value for real, personal and public utility property, was \$1,490,035,118. The District's tax rate was levied per \$100 of assessed value as follows:

General Fund		\$.7637
Pension Tax Fund		.0467
Debt Service Fund	*	.0860

# 5. CAPITAL ASSETS

Capital asset activity for the primary government for the year ended December 31, 2014 is as follows:

	-	BALANCE, BEGINNING OF YEAR		TRANSFERS AND ADDITIONS		TRANSFERS AND DELETIONS		BALANCE, END OF YEAR
Governmental activities:								
Capital assets, not being								
depreciated:			Ф		Φ		Φ	1 525 627
24	\$	1,535,627	\$	210 554	\$	(2.259.691)	\$	1,535,627
Construction in progress	-	2,148,127		210,554		(2,358,681)		
Total capital assets, not being depreciated		3,683,754		210,554	1 12	(2,358,681)		1,535,627
Capital assets, being depreciated:								
Buildings		5,652,815		2,238,626		*		7,891,441
Building improvements		1,961,246		144,746		-9		2,105,992
Fire fighting equipment		560,795		564,326		(167,107)		958,014
Office equipment		246,343				(6,429)		239,914
Vehicles		4,364,689		34,869	7 72	(26,035)		4,373,523
Total capital assets,								8
being depreciated		12,785,888		2,982,567		(199,571)		15,568,884
Less accumulated depreciation for:								
Buildings		(2,030,794)		(178,376)		_		(2,209,170)
<b>Building improvements</b>		(452,299)		(67,715)		-		(520,014)
Fire fighting equipment		(488,480)		(91,873)		167,107		(413,246)
Office equipment		(192,639)		(18,890)		6,429		(205,100)
Vehicles	_	(3,502,150)		(261,684)		26,035		(3,737,799)
Total accumulated								
depreciation	-	(6,666,362)	85 1	(618,538)		199,571		(7,085,329)
Total capital assets,								
being depreciated, net	_	6,119,526		2,364,029		_		8,483,555
Total governmental activities	\$ _	9,803,280	\$	2,574,583	\$.	(2,358,681)	\$	10,019,182

All depreciation expense was charged to public safety on the government-wide financial statements.

### 6. LONG-TERM DEBT

**General Obligation Bonds** - The District has been authorized to issue up to \$12,000,000 in bonds. The bonds were issued for the purpose of constructing, purchasing, equipping and maintaining fire stations, and purchasing fire-fighting apparatus and auxiliary equipment for the District. These bonds are being serviced through a separate property tax.

2010 Refunding Bonds with annual installments of \$216,977 to \$715,575 through February 2022, interest at 2.0% to 4.75%

\$4,845,000

Annual debt service payments are as follows:

YEAR	 PRINCIPAL		INTEREST	-	TOTAL
2015	\$ 515,000	\$	137,639	\$	652,639
2016	565,000		111,989		676,989
2017	590,000		91,490		681,490
2018	600,000		78,410		678,410
2019	605,000		65,755		670,755
2020 - 2022	1,970,000	21 1	91,350		2,061,350
Total	\$ 4,845,000	\$	576,633	\$_	5,421,633

Advance Refundings - In 2012, the District defeased \$685,000 aggregate principal amount of the 2007 general obligation bonds. In 2014, the District defeased \$515,000 aggregate principal amount of the 2007 general obligation bonds. As a result, the liability has been removed from the governmental activities column of the statement of net position.

Certificates of Participation Notes Series 2013 - The certificates, totaling \$2,060,000, were issued to construct, furnish and equip a new storage facility and a fire station at interest rate of 2.75%. Debt service payments are to be made out of General Fund. At December 31, 2014, the District had \$1,980,000 outstanding in the Certificates of Participation Notes Series 2013.

Annual lease payments are as follows:

YEAR	P	PRINCIPAL		INTEREST	•	TOTAL
2015	\$	80,000	\$	53,350	\$	133,350
2016	- <del></del> -0	80,000		51,150		131,150
2017		85,000		48,881		133,881
2018		90,000		46,475		136,475
2019		90,000		44,000		134,000
2020-2024		490,000		181,090		671,090
2025-2029		560,000		108,902		668,902
2030-2034		505,000		28,258		533,258
			Φ.	562,106	\$	2,542,106
TOTAL	\$	1,980,000	\$_	302,100	Φ_	2,372,100

### 6. LONG-TERM DEBT - continued

The following is a summary of changes in long-term debt:

	_	BALANCE, BEGINNING OF YEAR	ADDITIONS	REDUCTIONS		BALANCE, END OF YEAR	DUE WITHIN ONE YEAR
Governmental activities:							
General Obligation Bonds:				0.000000000	20		
Series 2007	\$	565,000	\$ 9=	\$ (565,000)	\$	-	\$ -
General Obligation Fire							
Protection Refunding Bond	s:			emeration remonate			
Series 2010		5,335,000	-	(490,000)		4,845,000	515,000
Certificates of Participation		2,060,000	<del>-</del>	(80,000)		1,980,000	80,000
Issuance premiums		195,151	<del>-</del>	( 27,878)		167,273	<b>=</b> :
Net OPEB obligation		409,359	47,864	÷.		457,223	
Compensated absences		1,836,152	774,594	(316,113)	27 5	2,294,633	345,909
Subtotal governmental	•						
activities	\$	10,400,662	\$ 822,458	\$ (1,478,991)	\$	9,744,129	\$ 940,909

### 7. LEASES - SOLAR

The District leases solar panels which were added to five buildings. The lease commenced on August 27, 2014 and shall terminate after 20 years. The District pays \$9,180 annually. Future minimum payments are as follows:

2015	\$	9,180
2016		9,180
2017		9,180
2018		9,180
2019		9,180
2020-2024		45,900
2025-2029		45,900
2030-2034		42,840
TOTAL MINIMUM LEASE PAYMENTS	\$	180,540
TOTAL MINIMON EERBE THINES	•	

### 8. RISK MANAGEMENT

The District is exposed to various risks of loss related to tort; theft of; damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The District purchases commercial insurance to cover risks related to building and other District property, crimes, business, travel, earthquakes, and employee blanket bonds. The District purchases workman's compensation insurance through Missouri Employers Mutual (MEM). Settled claims resulting from these risks have not exceeded coverage in any of the past three years.

#### 9. RETIREMENT PLAN

The District has a money purchase defined contribution plan which covers all full-time employees over age 21 with one year of service. Benefits vest after one year of service and normal retirement is at age 65. Members are not allowed to contribute to the plan. For the year ended December 31, 2014, the District made contributions totaling \$678,044.

# 10. DEFERRED COMPENSATION PLAN

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all District employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The District matches contributions up to \$5,200 annually. Contributions for the year-ended December 31, 2014 totaled \$321,118.

### 11. COMMITMENTS AND CONTINGENCIES

From time to time, the District is a party to various pending claims and legal actions arising in the ordinary course of its operations. Although the outcome of such matters cannot be forecast with certainty, in the opinion of management, all such matters are adequately covered by insurance, or if not covered, are without merit or involve amounts such that an unfavorable disposition would not have a material effect on the financial statements of the District.

# 12. OTHER POST EMPLOYMENT BENEFITS (OPEB)

**Plan Description and Provisions** - The District has a single-employer other post-employment benefit plan that provides a subsidy for health insurance premiums for retired employees and their dependents who voluntarily retire on or after age 50 with at least 10 years of service. Once the retiree reaches age 55, the District pays \$400 per month of the retiree's health insurance premium for up to 10 years or until they reach age 65.

# **Net OPEB Obligation**

Triennial valuations are performed using the Projected Unit Credit Method, assuming pre-retirement and post-retirement rate of return of 5% and using the mortality rate based on RP2000 Blue Collar for Males, offset 4 years for females.

The District's annual other post-employment benefit cost of the current Plan year is as follows:

Annual required contribution (actuarially computed)	\$	51,060
Interest on net benefit plan obligation		20,468
Adjustment to annual required contribution	-	(23,664)
Annual benefit plan cost		47,864
Contributions made	_	( -)
Increase in net benefit plan obligation		47,864
Net OPEB obligation, beginning of year		409,359
Net OPEB obligation, end of year	\$	457,223
• • • • • • • • • • • • • • • • • • • •		

# 12. OTHER POST EMPLOYMENT BENEFITS (OPEB) - continued

### **Trend Information - Other Post Employment Benefits**

Fiscal Year Ended December 31,	B	Annual Senefit Plan Cost	Percentage Contribution	e.i	,	Net OPEB Obligation
2012 2013 2014	\$	52,004 45,585 47,864	192.3 0.0 0.0	%	\$	363,774 409,359 457,223

**Funded Status and Funding Progress** - As of January 1, 2013, the most recent actuarial valuation available, the plan was 45.9% funded. The actuarial accrued liability for benefits was \$640,932, and the actuarial value of assets was \$294,269, resulting in an unfunded actuarial accrued liability (UAAL) of \$346,663. The covered payroll (annual payroll of active employees covered by the plan) was \$6,320,798, and the ratio of the UAAL to the covered payroll was 5.5%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as RSI following the notes to the financial statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### 13. SUBSEQUENT EVENTS

In preparing these financial statements, management has evaluated events and transactions for potential recognition or disclosure through June 18, 2015, the date the financial statements were available to be issued.



# REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE GENERAL FUND

# FOR THE YEAR ENDED DECEMBER 31, 2014

	BUDG	3FT		VARIANCE WITH FINAL BUDGET POSITIVE		
<u> </u>	ORIGINAL	FINAL	ACTUAL	(NEGATIVE)		
OPERATING REVENUES						
	\$ 11,261,170	\$ 11,718,896	\$ 11,718,896	\$ -		
Taxes	100,000	122,750	122,750			
Permits Investment income	10,000	49,476	49,476	-		
Miscellaneous	14,000	42,103	34,903	(7,200)		
TOTAL REVENUES	11,385,170	11,933,225	11,926,025	(7,200)		
EXPENDITURES						
Public safety:						
Wages	7,761,831	8,082,733	8,072,855	9,878		
Payroll taxes	593,780	601,268	601,268	-		
Employee benefits	2,499,556	2,514,316	2,494,120	20,196		
Occupancy	282,800	317,369	336,456	(19,087)		
Vehicle	381,000	307,610	278,188	29,422		
Firefighting	88,750	112,091	101,512	10,579		
Office	30,100	33,303	31,894	1,409		
Management information system	35,400	40,400	31,227	9,173		
Outside services	291,150	295,700	261,215	34,485		
Professional development	82,552	82,552	52,456	30,096		
Community services	92,920	102,827	102,653	174		
Capital outlay	38,500	282,138	315,956	(33,818)		
Debt Service:	22					
Principal, interest and fiscal charges	136,650	136,650	135,550	1,100		
TOTAL EXPENDITURES	12,314,989	12,908,957	12,815,350	93,607		
EXCESS OF REVENUES						
OVER (UNDER) EXPENDITURES	(929,819)	(975,732)	(889,325)	86,407		
OTHER FINANCING SOURCES (USES)						
Insurance proceeds		73,966	73,966	1100 m		
Sale of fixed assets	1,000	1,750	1,750			
TOTAL OTHER SOURCES AND (USES)	1,000	75,716	75,716			
CHANGE IN NET POSITION	(928,819)	(900,016)	(813,609)	\$ 86,407		
FUND BALANCES - BEGINNING OF YEAR	6,911,905	6,911,905	6,911,905			
TOTAL ANGES						
FUND OF YEAR	\$ 5,982,086	\$ 6,011,889	\$ 6,098,296			
END OF YEAR	\$ 5,552,000					
Fund balance, end of year - budgetary basis Accrual adjustments:			\$ 6,098,296			
Revenues			10,782,505			
Expenditures			(136,002)			
Fund balance, end of year - GAAP basis			\$ 16,744,799			

### REQUIRED SUPPLEMENTARY INFORMATION NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2014

### **Budgets and Budgetary Accounting**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1) Formal budgetary integration is employed as a management control device during the year for all funds. These budgets are adopted on the cash basis of accounting.
- 2) The Board of Directors approves the tax rate by ordinance to fund District operations. Once this rate has been established, the Board of Directors approves the total budget appropriation and amendments. The Budget is monitored monthly through a line item budget comparison report by fund. Any significant variances are investigated and resolved.
- 3) Unused appropriations for all of the annually budgeted funds lapse at the end of the year.
- 4) Subsequent to its formal approval of the budget, the Board of Directors has the authority to make necessary adjustments to the budget by formal vote of the Board. Adjustments made during the year are reflected in the budget information included in the financial statements.
- 5) The District's budgetary process is based upon accounting for certain transactions on a basis other than generally accepted accounting principles (GAAP). To provide a meaningful comparison of actual results with the budget, the actual results of operations are presented in the budgetary comparison schedules in accordance with the budget basis of accounting. The differences between the budget and GAAP basis of accounting are that revenues are recorded when received in cash (budget) as opposed to when they are measureable and available (GAAP) and expenditures are recorded when paid (budget) as opposed to when the obligation is incurred (GAAP).

# REQUIRED SUPPLEMENTAL INFORMATION SCHEDULE OF FUNDING PROGRESS

FUNDING PROGRESS - OTHER POST EMPLOYMENT BENEFIT PLAN

		LONDING	L ICO	STEEDS O			The second second second		Street Control No.				_
						nfunded							
			F	Actuarial	Actuarial						UAAL As A Percentage		
	A	Actuarial	1	Accrued	Α	ccrued				Annual			
Actuarial	Actuarial Value Of Valuation Assets Date (a)		Liability (AAL) (b)		Liability (UAAL)		Funded	i		Covered	Of Covered Payroll		
							Ratio			Payroll			
					,	b) - (a)	(a)/(b)			(c)	[(b)-(a)/(c)]		
1/1/2012	\$	176,365	\$	611,184	\$	434,819	28	3.9	% \$	6,604,695	6	.6	%
1/1/2013	0.510	294,269		640,932		346,663	45.9	5.9	15	6,320,798	5.5	.5	130

Valuation are performed triannually as required by GASB 45.